# CITY COUNCIL PROCEEDINGS MUNICIPAL BUILDING, 1777 BROADWAY

Tuesday, October 19, 2010

### 1. CALL TO ORDER AND ROLL CALL

Mayor Osborne called the regular October 19, 2010 council meeting to order at 6:05 p.m. in the council chambers.

Those present were: Mayor Osborne, Deputy Mayor Wilson and Council Members Ageton, Becker, Cowles, Gray, Karakehian and Morzel.

Council Member Appelbaum was absent.

#### Janet Driskell Turner Outstanding Adult Learner Award. - 6:06 p.m.

Diana Sherry and Mayor Osborne presented the Janet Driskell Turner Outstanding Adult Learner Award to Aay Brevin from Thailand who immigrated to the United States and learned the English language in 2005.

Mayor Osborne made an announcement that October 25 at 5pm was the deadline to apply for vacancies on the Beverages Licensing Authority, the Board of Zoning Adjustment and the Library Commission.

# 2. <u>PUBLIC PARTICIPATION and COUNCIL/STAFF RESPONSE</u> – 6:14 p.m.

- 1. Gary Swanstrom, an unwilling participant in the S. Boulder Flood Mitigation study, thanked Mayor Osborne and Council Members for visiting the property in person. He left a commentary board for Council Members.
- 2. Ruth Blackmore also spoke to the S. Boulder Flood Mitigation Plan and asked Council to take the condemnation of homes off the table. She mentioned several suggestions in the Taggart study and asked for compassion for residents.
- 3. John Militzer noted that he had sent Council a letter and raised concern about something that recently came out of a Water Resources Advisory Board (WRAB) meeting and a recent Daily Camera article. He wanted clarification about whether all options would be kept on the table and whether WRAB could remove options. Regarding the Daily Camera article, he thought the acreage and cost benefit ratio was misrepresented in the newspaper. He asked whether the cost breakdowns were available to the public.
- 4. Pat Militzer, 1190 Marshall Road, thanked Council for all of its support so far. She expressed disappointment with the WRAB meeting yesterday evening. She urged Council to take the condemnation of properties off the table.
- 5. Carolyn Bninski spoke to the homeless issue in Boulder and the coming cold weather. She indicated BOHO had saved \$27,000 and they needed about \$50,000 to house all of the homeless in Boulder. She urged Council to step forward and help BOHO fill the budget gap. Five homeless ticketing hearings would take place on Thursday and at least five in the district court. The money spent on the hearings should be put into a good alternative.
- 6. Catherine Long Gates, 3240 Broadway, spoke in opposition to the ditch and water rights ordinance. She agreed with the goal to keep water rights in the city but disagreed with section b of the ordinance. She asked council to consider whether the ordinance truly promoted sustainability and had WRAB adequately provided its expertise.

- 7. Matthew Moseley on behalf of Western Disposal invited Council to the Western Roundup, a 40<sup>th</sup> Anniversary gala celebration. The event would be held Thursday, October 28 from 4-7 p.m. at the Western Disposal headquarters. Western would also be introducing its first natural gas powered truck. A fueling station would be completed and eventually their entire fleet would be converted.
- 8. James L. Snow, President of the Silver Lake Ditch & Reservoir Company, expressed appreciation to staff for allowing them to review the draft ordinance. He expressed concern that non-SLD rights acquired by other property owners weren't afforded any protection in the current agreement or ordinance. He asked council to refer the ordinance to WRAB for further review. Council Member Morzel asked Mr. Snow for a copy of the opinion letter from the Ditch Company.
- 9. Russ Hullet, spoke to the ditch and water rights issue noting that shareholders were fine with keeping water rights within the city. What shareholders disagreed with was that the ordinance provided for the city to revoke water rights in exchange for a certificate of occupancy. He thought the ordinance was illegal and unconstitutional. He urged Council to send the matter back to WRAB for important policy considerations.
- 10. Jason Vogel, President of the Boulder Mountain Bike Alliance, spoke to the West TSA process commenting that the committee recently met and couldn't come to consensus. He read a position statement from the Alliance about what mountain bikers wanted, which was to share in the Open Space and recreation experience. They want to be viewed as part of the solution, not part of the problem and are not interested in Boulder becoming a mountain biking destination.
- 11. Judy Renfroe spoke to the ditch and water rights issue and would really like to see the first right of refusal only for sale or redevelopment be the city's policy.

### City Manager Response: - 6:48 p.m.

1) Regarding the South Boulder Creek Floodplain issues, Ms. Brautigam thanked residents for their comments and recent email. She noted the WRAB meeting did not have the item on the agenda yesterday evening so the public asked questions during public participation. Because of the concerns raised by property owners, staff was working on an alternative which was not yet ready and would put more flood waters onto open space land and properties where the owners were willing to sell. The December 14 WRAB meeting would have the item on its agenda. If the alternative was ready it would be done by November 1. The goal was to have between one and four alternatives available.

## **City Attorney Response:**

City Attorney Tom Carr clarified that the ordinance on water and ditch rights amendments only apply to two circumstances, 1) when someone was seeking a permit to make a water connection or 2) out-of-city connections.

#### **City Council Response:**

Council Member Becker asked for a copy of the agreement and for a conversation with Utilities staff to gain a better understanding of the water rights issue.

Council Member Morzel clarified with the City Manager that the item had gone to WRAB earlier in the year.

Council Member Karakehian responded to Ms. Bninski's comments concerning homelessness and indicated he attended a project over the weekend and would provide a brief update under Matters.

## 3. **CONSENT AGENDA**: - 6:55 p.m.

A. Consideration of a motion to accept the September 21, 2010 City Council meeting minutes.

Council Member Karakehian offered a correction on page 2 of the minutes noting that Ken Miller is with the Project Revive and Cornerstone Church, not the ACLU.

B. Consideration of a motion to accept the summary of the August 24, 2010 and September 14, 2010 study sessions on the 2011 Budget.

Council Member Ageton indicated she would offer an amendment to the item to incorporate a hotline response from staff to her hotline question.

C. Consideration of a motion to accept the summary of the September 14, 2010 joint study session with the Boulder Library Commission.

Council Member Morzel asked that the item be pulled and come back at a future business meeting to incorporate some of her comments that were inadvertently left out.

- D. Consideration of a motion to accept the summary of the September 28, 2010 study session on the 2011 budget.
- E. CONSIDERATION OF A MOTION TO ADOPT A RESOLUTION AUTHORIZING AND APPROVING A SECOND PHASE TO AN ENERGY PERFORMANCE CONTRACT EXPECTED TO REDUCE ENERGY CONSUMPTION AND RESULT IN COST SAVINGS TO THE CITY; AUTHORIZING AND APPROVING A LEASE-PURCHASE FINANCING FOR THE FUNDING OF THE ENERGY CONSERVATION MEASURES UNDER THE ENERGY PERFORMANCE CONTRACT AND OTHER CAPITAL ASSETS; AND PROVIDING OTHER MATTERS RELATING THERETO.

Council Member Morzel recused herself from this item.

- F. Introduction, first reading and consideration of a motion to order published by title only an emergency ordinance adopting Supplement No. 106, which codifies previously adopted Ordinance Nos. 7724, 7725, 7726, 7730, 7744, and 7752 and other miscellaneous corrections and amendments, as an amendment to the Boulder Revised Code, 1981.
- G. Introduction, first reading and consideration of a motion to order published by title only an ordinance amending Section 11-1-19, Boulder Revised Code 1981, to allow agreements for purchase and sale of water and ditch rights, such as the Settlement Agreement between the

CITY OF BOULDER AND THE SILVER LAKE DITCH & RESERVOIR COMPANY, AND TO CLARIFY THE TIMING OF PERFORMANCE UNDER THIS SECTION.

Council Member Ageton moved, seconded by Osborne to amend consent agenda item 3B to incorporate Kirk Kincannon's hotline response to her Hotline question on page 10 of the memo. The motion carried unanimously 8:0; Appelbaum absent.

Council Member Gray moved, seconded by Osborne to approve the Consent agenda items 3A through 3G with Consent agenda item 3C pulled. The motion carried unanimously 8:0 with Council Member Morzel recused from item 3G and Appelbaum absent.

Mayor Osborne requested that item 3G go back to WRAB for a recommendation before coming back to the Council. She also asked the memo to include more information about the history and rationale of the ordinance.

Council Member Gray wanted to understand PIF fees that are paid and for more elaboration on the last sentence, third paragraph on page 3G-3 of the memo. She asked whether additional data had been received regarding global warming to help understand the impact to Boulder's water supply.

Council Member Cowles asked to what extent (top of page 4) the ordinance was used to implement the Settlement agreement.

# 4. **POTENTIAL CALL- UP CHECK IN:**

City Clerk Lewis read a correction into the record to correct the math shown in the call-up item related to the public utility easement noting that the square footage was 13.23 sq. feet.

No interest was expressed in calling up the potential call-up items.

#### ORDER OF BUSINESS

- 5. PUBLIC HEARINGS: -7:07 p.m.
  - A. Consideration of the following items relating to the 2011 Budget:
    - 1. Public hearing on the proposed 2011 City of Boulder Budget; and
    - 2. Introduction, first reading, and consideration of a motion to order published by title only an ordinance that adopts a budget for the City of Boulder, Colorado, for the fiscal year commencing on the first day of January 2011 and ending on the last day of December 2011, and setting forth details in relation thereto; and

- 3. Introduction, first reading and consideration of a motion to order published by title only an ordinance that establishes the 2010 City of Boulder property tax mill levies which are to be collected by the County of Boulder, State of Colorado, within the City of Boulder in 2011 for payment of expenditures by the City of Boulder, County of Boulder, State of Colorado, and setting forth details in relation thereto; and
- 4. Introduction, first reading and consideration of a motion to order published by title only that an ordinance appropriates money to defray expenses and liabilities of the City of Boulder, Colorado, for the 2011 fiscal year of the City of Boulder, commencing on the first day of January 2011, and ending on the last day of December 2011, and setting forth details in relation thereto; and
- 5. Introduction, first reading and consideration of a motion to order published by title only an ordinance, that amends Chapters 3-9, 4-20 and 8-3 B.R.C. 1981 changing certain fees and setting forth details in relation thereto.

City Manager Brautigam provided the introduction to the item. She clarified this was the base budget and did not include the 5% contingency budget for 2011. Process alternatives would be included in the next steps section for discussion about contingency options pending the outcome of the November election.

Chief Financial Officer Bob Eichem then provided an overview of the 2011 budget with the following overview:

- The \$230 million total city budget was nearly flat compared to the 2010 budget
- It eliminated a net of 19.74 positions
- Included the following highlights:
  - o Management of personnel expenditures
  - o Organizational efficiencies and restructuring
  - o Funding for emerging needs and high priority services.

City Manager Brautigam then provided an overview of the compensation philosophy and peer comparison studies for each of the employee groups. She also provided an overview of areas where funding would be allotted to high priority items. She noted several items staff had addressed at Council's request and those included accelerating the Platt Farmhouse, deferring funding for supplemental water at Thunderbird Lake, reflecting memberships as a citywide program and code changes associated with park fees.

Ms. Brautigam suggested a tentative study session on November 10 to discuss contingency plans should the ballot measure not pass on election day. This would allow staff to bring back budget amendments on November 16 with a 3<sup>rd</sup> reading at a special meeting on November 30. Concerning the passage of state initiatives, she suggested passing the base budget on November 16, knowing that in 2011 a budget supplemental would come forward that allowed for appropriate cuts. Should only one of the state initiatives pass, the already prepared contingency budget could be utilized to frame a discussion on November 10.

Mayor Osborne expressed concern that Boards and the public may not have the opportunity to weigh in on a contingency budget and she thought some time for input must be built into the process.

Staff clarified that a budget for 2011 must be adopted by December 1, 2010 although changes to that budget could come back through a supplemental appropriation.

Council Member Karakehian asked how many of the 20 reduced positions were full time positions.

Council Member Gray commented that the Open Space Board of Trustees would like to see the reimbursement for real estate services remain a part of the general fund transfer and would like this further clarified at second reading. There was also concern that the cuts in 2009 and 2010 were being made permanent.

Council Member Morzel recalled that when the merger occurred between Open Space and Mountain Parks, it was agreed that approximately \$1.8 million per year would be transferred to Open Space for the operations of Mountain Park management costs and she understood that over the years that the full amount had never been transferred. She thought that commitment needed to be honored. She would like an accounting of how Mountain Parks got caught up on five years of deferred maintenance and were they covered by the transfer of general fund dollars or were open space funds used to offset the deferred maintenance costs.

There being no speakers the public hearing was closed.

Council Member Becker asked for more background on the agreement made in 2000 that reflected Council Member Morzel's concerns. She also asked for more background information about the lottery funds.

Council Member Gray commented that lottery funds weren't dedicated but tend to be restricted for certain purposes. She clarified that by adopting this budget the CIP was also adopted. She asked if the Carter Lake Pipeline feeder canal CEAP would still be going to the WRAB as part of the project. She remained interested in using leverage with the Northern Colorado Water Conservancy District. Utilities Director Ned Williams noted the CEAP had been delayed but anticipated it would go to WRAB in the second or third quarter of 2011. The delay was due to the County permitting process which asked for other alternatives to be studied and analyzed.

Council Member Becker spoke to the need to ensure there was adequate coverage in licensing and auditing to cover these areas that are seeing growth. City Manager Brautigam noted that beverage licensing and medical marijuana licensing would move to the Finance department as an opportunity to provide efficiencies and monitor the new use.

Council Member Morzel asked about the medical marijuana collections to date and asked if Finance felt the number was accurate or if more should be being collected. Chief Finance Officer Eichem responded that the question was impossible to answer at this point and rather, the city had been focusing on compliance classes. He noted that an information packet item would be forthcoming to address additional medical marijuana related items that are on the work plan for early 2011.

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Council Member Becker asked whether attorney and police resources were also adequate to address the medical marijuana and licensing growth. City Manager Brautigam commented that it was unknown at the time.

Council Member Becker asked whether boat fees were being eliminated.

Mayor Osborne asked about the cost of electricity going up.

Deputy Mayor Wilson spoke to the Open Space budget and asked overall, how had the pot of money for open space acquisition shrunk? And what part of that budget was dedicated to paying off bonds for land already acquired?

Council Member Gray asked when all of the fees would be published for the public and how Council would get a heads up to monitor whether the fees were too high etc... Kirk Kincannon commented that a lot of public process was involved including a cost study and analysis; the city manager would be consulted and it would come back during the budget process once a year via the Parks and Recreation Advisory Board and Council.

Council Member Becker asked Mr. Kincannon about the 30% non-resident user fees being the same as resident fees. Mr. Kincannon and Alice Guthrie responded that staff does charge a 25% differential rate for the non-resident fee and was currently looking at that differential.

Council Member Morzel asked what other cities charge for non-residential fees and how a change would come forward. Staff responded the fee schedule would go through an administrative hearing, to the Parks and Recreation Advisory Board and then it would come back to Council for a recommendation.

Council Member Becker asked for clarification about a reference in Consent Item 3B to funding to the early childhood council budget, yet the budget document page 84 referred to in-kind contributions to the ECECBC. Karen Rahn clarified that the \$350,000 were grant funds, no City funds were utilized. Current in kind contributions included office space, finance, human resources and budget support. Those in kind supports would not be provided in the future.

Council Member Ageton mentioned the amendment to Consent agenda item 3B and noted Attachment A-2 should be corrected as the answer was no longer consistent with the description.

## Deputy Mayor Wilson moved, seconded by Gray to:

- Introduce and order published by title only Ordinance No. 7764 that adopts a
  budget for the City of Boulder, Colorado, for the fiscal year commencing on the
  first day of January 2011 and ending on the last day of December 2011, and
  setting forth details in relation thereto; and
- 2. Introduce and order published by title only Ordinance No. 7765 that establishes the 2010 City of Boulder property tax mill levies which are to be collected by the County of Boulder, State of Colorado, within the City of Boulder in 2011 for payment of expenditures by the City of Boulder, County of Boulder, State of Colorado, and setting forth details in relation thereto; and
- 3. Introduce and order published by title only Ordinance No. 7766 that appropriates money to defray expenses and liabilities of the City of Boulder, Colorado, for the 2011 fiscal year of the City of Boulder, commencing on the first day of January 2011, and ending on the last day of December 2011, and setting forth details in

relation thereto; and

4. Introduce and order published by title only Ordinance No. 7767, that amends Chapters 3-9, 4-20 and 8-3 B.R.C. 1981 changing certain fees and setting forth details in relation thereto.

The motion carried unanimously 8:0; Appelbaum, absent.

B. Consideration of four out-of-city utility agreements and revocable permits for 997, 1015, 1066 and 1275 Cherryvale Road (LUR2010-00021, LUR2010-00033, LUR2010-00022, and LUR2010-00024). These permits were called up by City Council on September 7, 2010 and the hearing will be held under the quasi-judicial procedures.

**APPLICANTS/PROPERTY OWNERS:** 

997 CHERRYVALE ROAD: MARK AND SUZANNE HERBRUCK 1015 CHERRYVALE ROAD: JANET COLEEN BUCHER

1066 CHERRYVALE ROAD: RONALD AND JANICE BUHMANN

1275 CHERRYVALE ROAD: MARTIN MOSKO AND ALEXANDRA NODEN –

8:06 р.м.

City Clerk Alisa Lewis swore in all participants in the hearing.

Charles Ferro and Karl Guiler provided the presentation on the item. Mr. Guiler described the conveyance zone and showed a chart of the Gapter Road area and utility mains. He provided background on out-of-city utility permits noting that in 1982 the process was delegated to city staff to issue permits with Council as the call-up authority. These permits were approved by staff on August 31, 2010 and Council called it up on September 7, 2010. At that time, Council asked staff for additional information and a comparative analysis.

Ex-parte Communications: None.

Council Member Ageton asked if there was an administrative requirement about the 1/6 contiguity. Staff responded that it was addressed in state statutes. She also asked whether there was a written definition or description of what constituted being eligible to annex. Staff responded that eligibility was also addressed in the state statutes and the Resolution covered that portion in an annexation. Council's obligation was to re-visit the permitting that was granted based upon the seven criteria identified on pages 2 and 3 of the memo. Council's decision was to be based upon whether those criteria had been met and if it agreed, it must grant the permit.

Council Member Morzel asked whether the city had ever gone to parcels and requested an annexation. Staff responded that the city had never pursued such annexations. Ms. Morzel raised concern that some residents were receiving the same services as annexed residents but did not have to pay the same annexation costs. Staff noted this was true but those residents had to pay additional costs related to annexing such as utility main extensions. She then asked how property value changed by having city services. Staff was not aware of how it changed home values. Council Member Morzel commented that she would like to have that information.

Mayor Osborne asked if staff had looked at the possibility of whether to do a sequential annexation. Staff expressed that they had looked at it but did not move forward in pursuing it and they understood this type of discussion would need to happen soon.

Council Member Ageton asked when the application first came in. Staff reported that it was received in early summer and there was no contiguity because Gapter had not been annexed at the time.

#### The public hearing was opened:

- 1. Janet C. Bucher, 1015 Cherryvale Road, commented that they were applying due to a letter from the County. She did not want to live under the threat of failure of her utilities. Her septic system was put installed in 1939 but she currently had no problems. She would agree to annex if necessary but it would not be her choice.
- 2. Martin Mosko noted that city mains already existed on Cherryvale Road.
- 3. Alxe Noden added to her husbands comments that the city sewer and water mains already exist on Cherryvale unlike on Gapter where they were having to install it. The Fee should cover capital costs of when the main was installed previously.
- 4. Ron Buhmann, 1066 Cherryvale Road, showed a chart and spreadsheet to Council showing properties along the east where the main line runs. He noted the city was already dealing with 2/3 of the people along the north section of Cherryvale. He had agreed to annex if necessary. The connection should go in before the road goes in. Please support the out-of-city permit.
- 5. Mark Herbruck, 703 Evergreen Avenue, 997 Cherryvale property owner (and property next door). Would like to move out there in the near future. He asked Council to support the out of city utility hook up. The County raised concern there could be a moratorium on cutting into the road. Mr. Herbruck felt they would get stuck behind that process. He noted his water well was negligible and his septic system was showing its age. \$19,000 in fees was still not an inexpensive process but compared to a new septic system the out of city utility seemed like the best option. He had also agreed to annex if necessary.
- 6. Judy Renfroe, 1461 W Court, a little off of Cherryvale, urged council to grant the out of city permits. Annexation was eminent but she didn't know when. The biggest obstacle to annexation was the redevelopment and other potential impositions by the City. Everyone had until 2023 to have approved, engineered septic systems and many wells were contaminated.

There being no further speakers the public hearing was closed.

Council Member Cowles moved, seconded by Karakehian to approve four Out-of-City Utility Agreements and Revocable Permits for 997, 1015, 1066 and 1275

Cherryvale Road pursuant to the standards of section 11-1-15, "Out-of-City Water Service," B.R.C. 1981 and section 11-2-10, "Out-of-City Sewer Service," B.R.C.

1981 adopting the staff memorandum as the findings of the council. The motion carried unanimously, 7:0; Becker opposed, Appelbaum absent. – 9:20 p.m.

There was a nod of five from Council to request restriction language on new out-of-city water and sewer requests until a comprehensive analysis could be considered.

6. MATTERS FROM THE CITY MANAGER:

None.

7. MATTERS FROM THE CITY ATTORNEY: - 9:21 p.m.

City Attorney Carr announced that Boulder would continue to act as Amicus Curiae for the Northern Colorado Water Conservation District on NPDS permits.

- 8. MATTERS FROM MAYOR AND MEMBERS OF COUNCIL: 9:24 p.m.
  - A. POTENTIAL CALL-UPS:
    - 1. Public utility easement vacation at 5030 2<sup>ND</sup> Street. Information Packet date: October 13, 2010. Last opportunity for call-up is October 19, 2010. Staff approval.

No action was taken on this item.

2. LANDMARK ALTERATION CERTIFICATE TO REHABILITATE THE EXISTING CONTRIBUTING GARAGE AND TO CONSTRUCT A 536 SQ. FT. ONE-CAR GARAGE AT 627 SPRUCE STREET IN THE MAPLETON HILL HISTORIC DISTRICT PER SECTION 9-11-18 OF THE BOULDER REVISED CODE (HIS2010-00183). INFORMATION PACKET DATE: OCTOBER 13, 2010. LAST OPPORTUNITY FOR CALL-UP IS OCTOBER 19, 2010. LANDMARKS BOARD CONDITIONALLY APPROVED 5-0.

No action was taken on this item.

3. COMMUNITY AND ENVIRONMENTAL PROCESS REPORT FOR THE WONDERLAND CREEK GREENWAYS IMPROVEMENT PROJECT. INFORMATION PACKET DATE: OCTOBER 13, 2010. LAST OPPORTUNITY FOR CALL-UP IS NOVEMBER 3, 2010. GREENWAYS ADVISORY BOARD UNANIMOUSLY APPROVED 5-0 ON AUGUST 31, 2010.

No action was taken on this item.

Council Member Karakehian provided an update on a homeless clean-up event he participated in over the weekend.

- 9. **PUBLIC COMMENT ON MATTERS:** None.
- 10. **FINAL DECISIONS ON MATTERS:** None.

# 11. ADJOURNMENT

There being no further business to come before Council at this time, BY MOTION REGULARLY ADOPTED, THE MEETING WAS ADJOURNED AT 9:40 P.M.

APPROVEDB

Susan Osborne

Mayor

Alisa D. Lewis,

City Clerk